



Flood Policy in the United States

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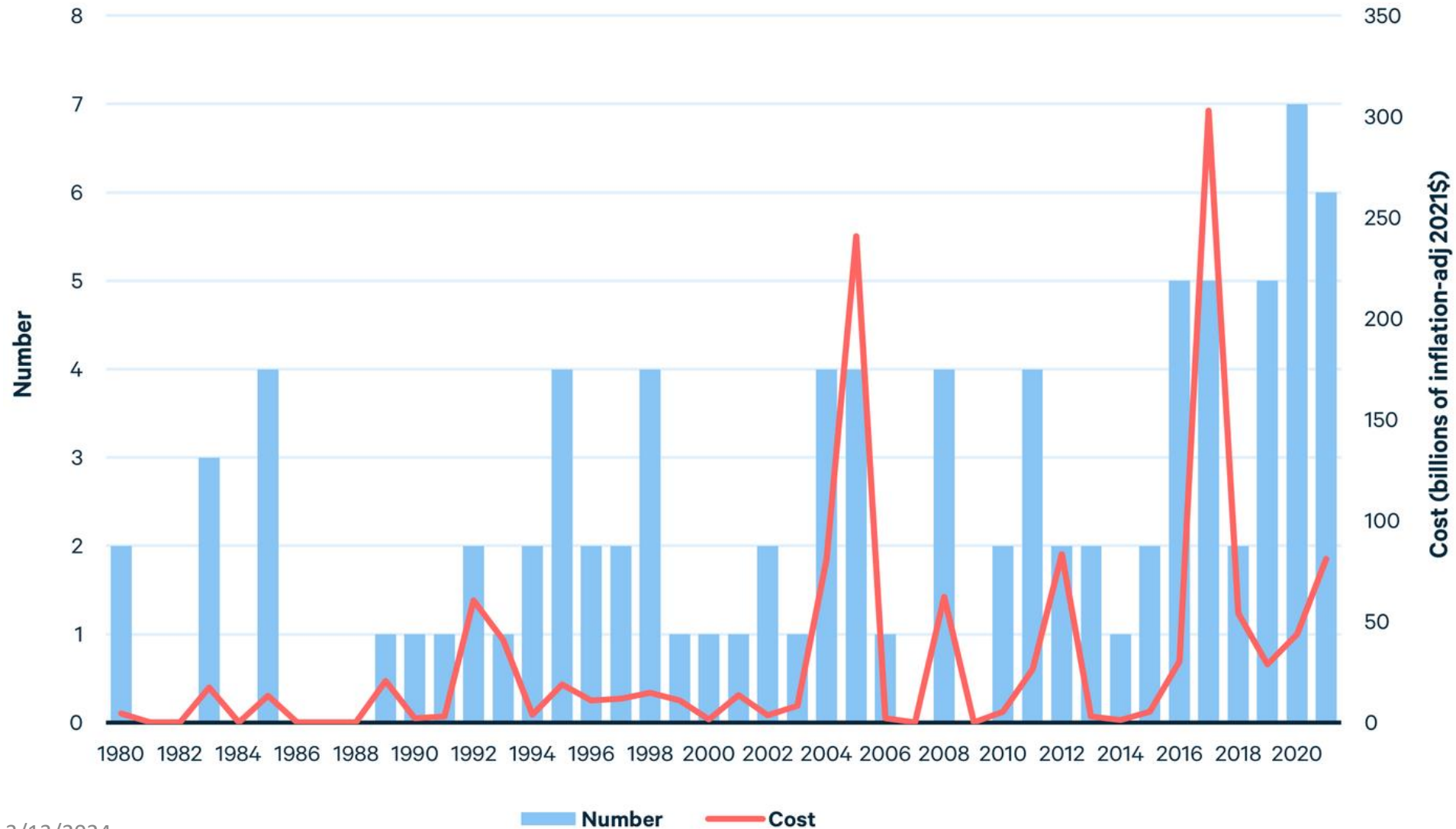
National Academies Environmental Health Matters
Initiative

Communities, Climate Change, and Health Equity –
Exploring Flood Adaptation Strategies to Support
Health Equity

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Number and Cost of Flood-related Disasters in the United States



- Annual average cost = \$39 billion
- Account for 76% of all disasters



Policy approaches to addressing the flood problem

1. Investments in large-scale flood control infrastructure
2. Encouraging property-level and community hazard mitigation
3. Reducing exposure – limiting people and property in harm's way
4. The National Flood Insurance Program
5. Risk mapping and communication
6. Disaster recovery

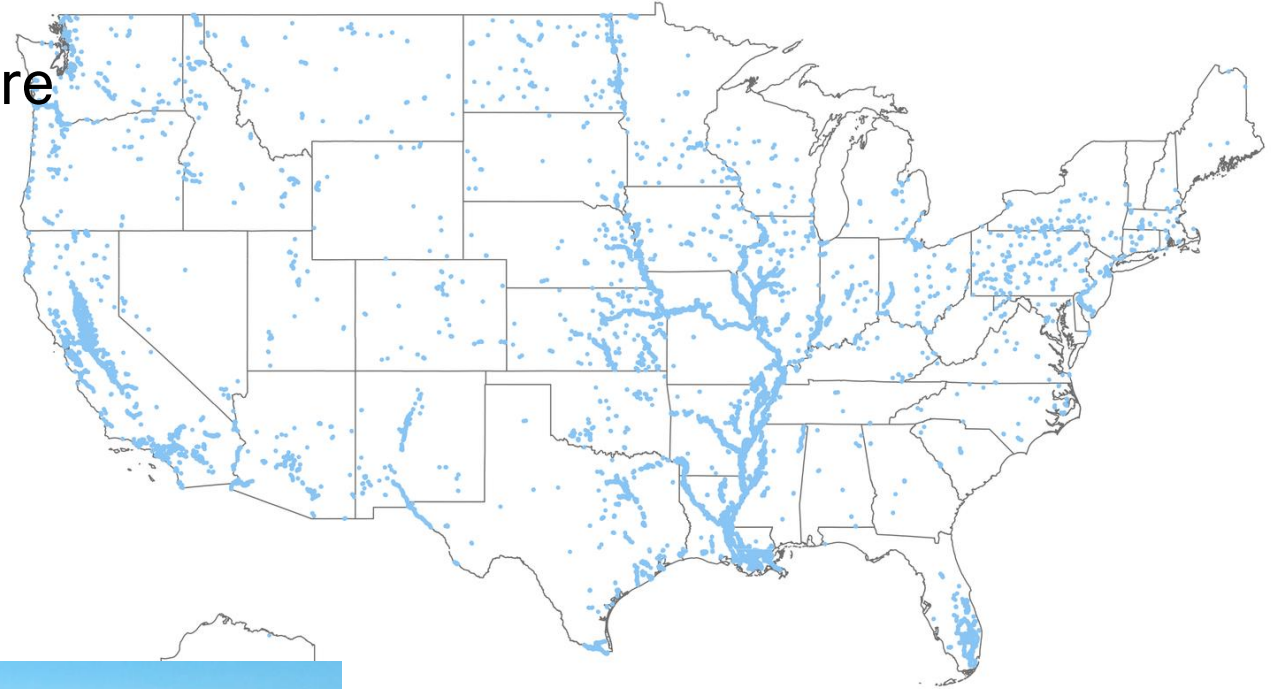


Flood Control Infrastructure

We have built lots and lots of infrastructure

Mostly with direct federal investments (e.g. US Army Corps of Engineers)... 23,000 miles of levees

Also stormwater infrastructure, dams/reservoirs, tide gates, and more



Source: USACE Levee Database



Most of the infrastructure is old and in need of repair



Property-level Flood Mitigation Investments

In FEMA-designated floodplains, there are some requirements...

- Building codes – first floor elevation requirements in floodplains

Otherwise, some financial incentives + communication/education...

- Elevate HVAC
- Elevate home
- “Dry” floodproofing, e.g. flood vents

But it's hard to get people to do these things

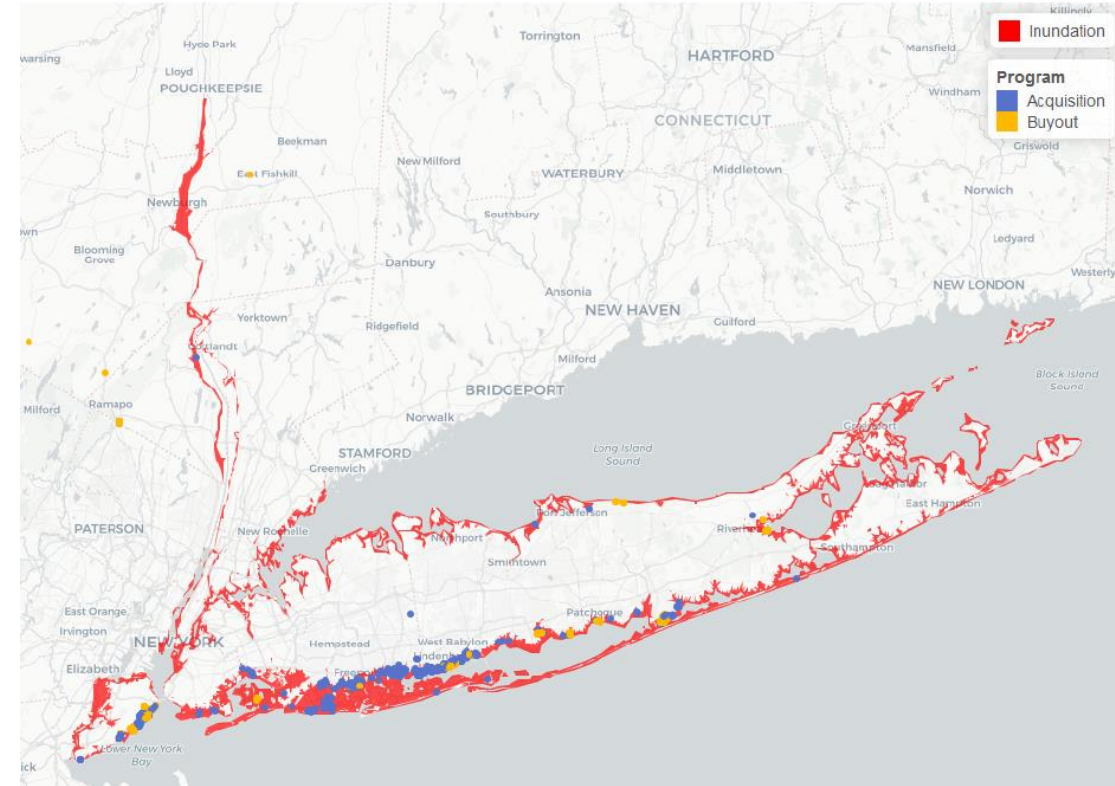


Reduce Exposure to Risk

Get people and property out of harm's way

- Local land use planning and zoning (e.g., purchase land and easements; create greenways, buffers, parks; resilience overlay zones; creative zoning to shift development patterns)
- Property buyouts

Most effective at reducing disaster costs, but we really don't do very much of it



Hurricane Sandy Buyout/Acquisition Program in NY

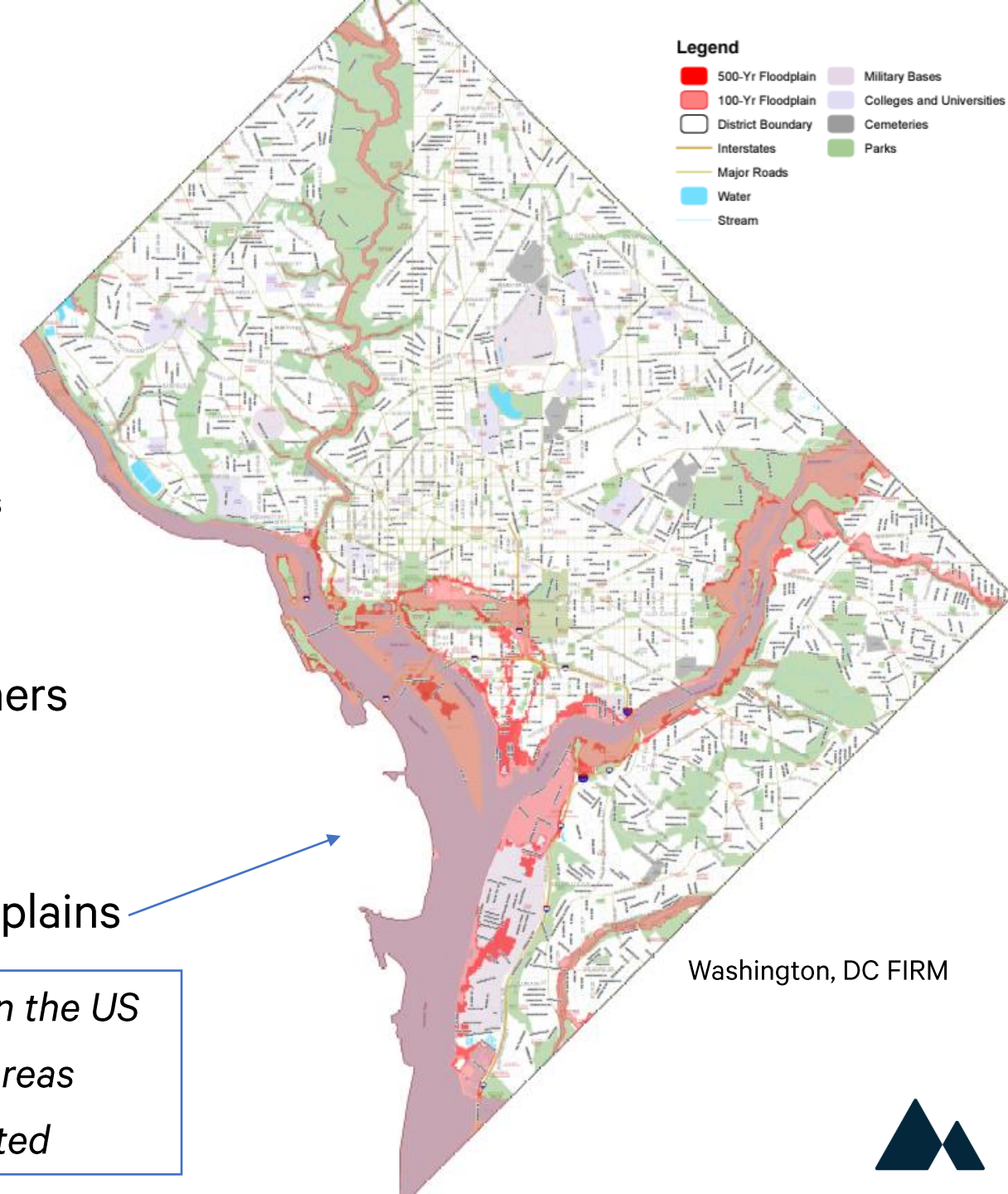
Source: Guo et al. (2023), [RFF Working Paper](#)



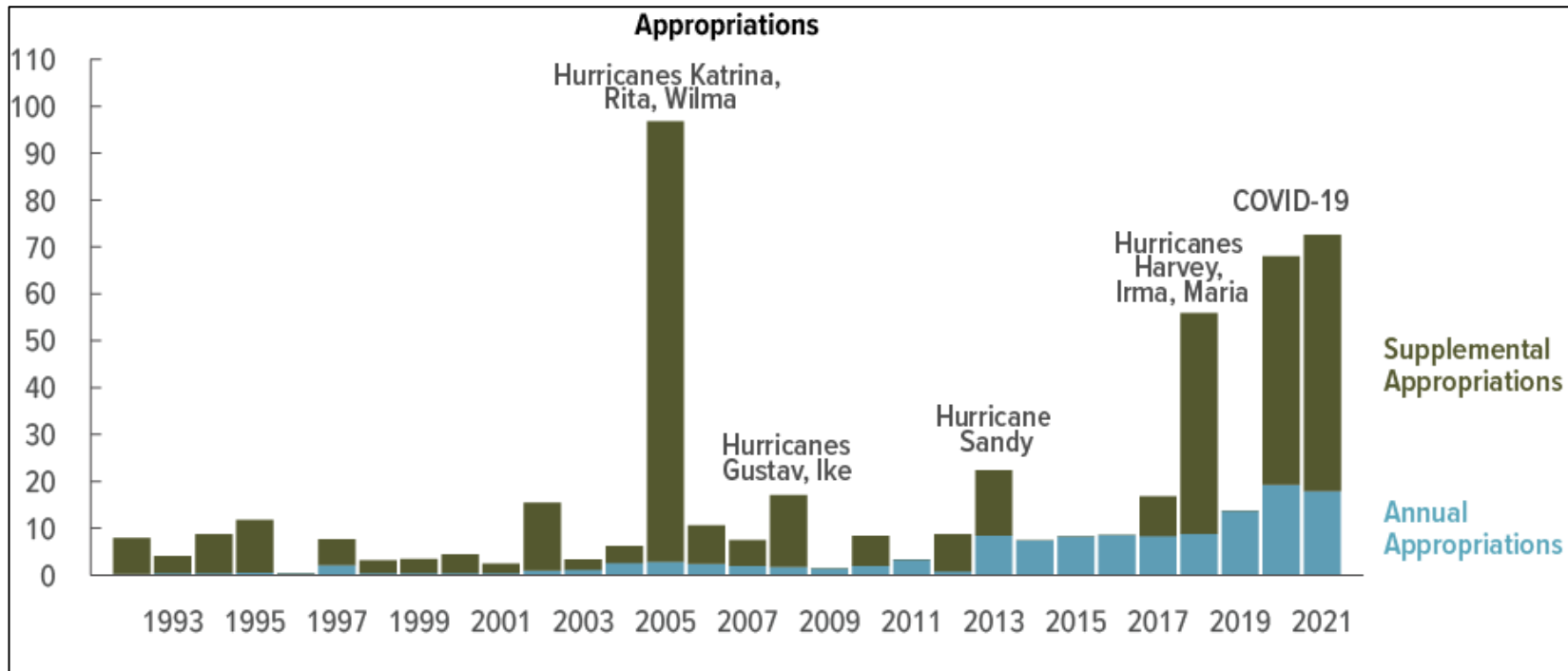
Flood Insurance, Risk Mapping & Communication

- Insurance is critical for two reasons:
 - Signaling and pricing risk
 - Aiding in recovery after a flood
 - Up to \$250K for building damage; \$100K for contents
 - Money comes pretty quickly
 - Otherwise... savings, loans, charity, federal aid
- Floods are not covered in standard homeowners policies
- NFIP provides most flood insurance
- Flood Insurance Rate Maps – i.e., FEMA floodplains

*We have a flood insurance “gap” in the US
The gap is bigger in low-income areas
Flood maps are often misinterpreted*



Disaster Aid



Source: Congressional Budget Office

- FEMA Individual assistance (to homeowners and renters)
 - Capped at \$37,500
 - In 2017 (worst year on record), avg household got \$13,100
- FEMA Public assistance (to state/local govts)
- HUD Community Development Block Grant-Disaster Recovery

*Things are slowly changing but our policies have focused on **post-disaster** at the expense of **pre-disaster***



Justice and Equity Challenges

- Low-income populations and people of color disproportionately exposed to flood risks
- Social vulnerability means floods hit these populations harder
 - No insurance; lack of savings; poor credit
 - Underlying health risks, English language challenges, etc
- Policy and institutions (inadvertently?) discriminate
 - Benefit-cost analysis (FEMA reqt) based on avoided flood damages & thus property values
 - Local cost-share requirements
 - Mitigation grant applications are daunting

Problems are recognized; changes slowly being made (note: Justice40) but challenging and won't be solved overnight





Thank you!

Comments, questions: walls@rff.org

Find out more about RFF's Climate Risks and Resilience Program:
<https://www.rff.org/topics/climate-risks-and-resilience/>

Flooding 101 and 102 Explainers:

<https://www.rff.org/publications/explainers/flooding-in-the-united-states-101-causes-trends-and-impacts/>

<https://www.rff.org/publications/explainers/flooding-in-the-united-states-102-policy-and-solutions/>